

Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 ARA-06 AF-04 EA-06 EUR-08 NEA-06

L-01 H-02 INR-05 PM-03 PRS-01 SP-02 EB-03 DIWY-01

NSC-05 NSCE-00 CIAE-00 DODE-00 SSO-00 INRE-00 /071 W

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O R 250707Z MAR 75

FM AMEMBASSY LIMA

TO SECSTATE WASHDC NIACT IMMEDIATE 4447

INFO USUN NEW YORK 536

S E C R E T SECTION 1 OF 2 LIMA 2398

LIMDIS

FROM USDEL UNIDO II CONFERENCE

E.O. 11652: GDS

TAGS: EGEN, UNIDO

SUBJECT: ATMOSPHERE OF UNIDO II - WEAKNESS OF GROUP B
COUNTRIES - STRATEGY

FROM ASSISTANT SECRETARY BUFFUM FROM USDEL

1. WITH ONLY TWO DAYS LEFT AS UNIDO-II ENTERS ITS FINAL STRETCH, GENERAL OUTLOOK REMAINS OBSCURE AND ATMOSPHERE IS CONTENTIOUS. DRAFTING COMMITTEE IN SESSIONS LASTING UNTIL 3 A.M. HAS BEEN IN CONSTANT DEADLOCK, WITH G-77 GIVING GROUND ON WORDS OF ALGIERS DECLARATION GRUDGINGLY AND SPARINGLY. IN LIGHT OF READINESS OF MOST GROUP B COUNTRIES TO CONCEDE TO DEMANDS OF G-77, IT IS ONLY DETERMINED AND PERSISTENT EFFORTS OF USREP ON DRAFTING COMMITTEE, AIDED TO SOME EXTENT BY SWISS CHAIRMAN, JAPANESE AND GERMANS, WHICH HAS PREVENTED GROUP B DRIFT FROM TURNING INTO COMPLETE ROUTE.

2. UNRECONCILABLE DIFFERENCES, INCLUDING POINTS OF MAJOR SUBSTANTIVE
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INTEREST TO U.S., HAVE BEEN SET ASIDE BY COMMITTEE AND STILL REMAIN

TO BE SETTLED. WITH OUR BEHIND THE SCENES ENCOURAGEMENT, PERUVIAN PRES
ES
OF CONFERNECE HAS APPOINTED A "PRESIDENTIAL COMMITTEE" -- WITH IDEA
THAT THIS SMALL GROUP WITH AID OF EXPERTS MAY BE ABLE IRON OUT
MAJOR POINTS OF CONFLICT OUTSIDE FRACTIOUS ATMOSPHERE OF DRAFTING
COMMITTEE AND DETERMINE WHETHER PACKAGE DEALS IS POSSIBLE. (SEE SEPT
EL)
CONCESSIONS MADE IN COMMITTEE BY USREP WITH RESPECT TO AGREED
PARAGRAPHS OF DECLARATION AND PLAN OF ACTION HAVE IN OPINION OF
USDEL BEEN WITHIN PARAMETERS OF OUR POSITION PAPERS, AND DEPTTEL
066479 AND SUBSEQUENT TELECON WITH FORMAN HAVE COME AS SURPRISE TO
US. CONSIDERING THAT MAJR US INTERESTS REMAIN TO BE RESOLVED, SHOULD
WE HAGGLE OVER WORDS IN AGREED ITEMS OR CONCENTRATE ON MAJOR QUESTION
S
STILL BEFORE US?

3. DESCRIPTION OF GENERAL ATTITUDES AT CONFERENCE MAY BE
HELPFUL TO DEPT. THERE IS GRUMBLING WITHIN G-77 TO BE SURE
(SUCH AS INDIA, PAKISTAN, MOROCCO), PERHAPS MORE THAN PREVIOUSLY, BUT
HARD-LINE ALGERIAN DYNAMISM REMAINS IN CONTROL, EXEMPLIFIED BY
JAMAICAN SPOKESMAN FOR G-77 IN DRAFTING COMMITTEE, BULWARKED BY
ACTIVE CUBAN DEL AND SUPPORTED BY DOCILE ZAIRIAN CHARIMAN OF G-77 AND
OTHERS. AS REGARDS GROUP B, WE ARE WELL TO THE RIGHT OF OTHER DELS,
AND THERE IS LITTLE DOUBT IN BOTH G-77 AND GROUP B THAT US IS PRIN-
CIPAL DEFENDER OF STATUS QUO. GERMANS HAVE FIRM VIEWS BUT FEEL
CONSTRAINED BY THEIR EC TIES. JAPANESE IN PRIVATE TALK STRONG BUT
WILL PROBABLY ACT TIMID IN PUBLIC. CHARIMAN OF UK DEL WOULD LIKE
TO TAKE HARD LINE PERSONALLY BUT SAYS HE HAS BEEN UNDER PRESSURE TO
SOFTEN FROM MINISTER JUDITH HART ON URGING FROM DUTCH MINISTER PRONK.
TO PRIVATE OUTRAGE OF SOME LIKE BELGIANS, DUTCH HAER HAVE PUBLICLY
JOINED G-77 ON MAJOR ISSUES SUCH AS PRODUCERS ASSOCIATIONS AND
REDEPLOYMENT OF INDUSTRY.

4. IN GENERAL, EC-9 UNDER IRISH CHARRMANSHIP HAS EFFECTIVELY
DETERMINED GROUP B POSITIONS. BACKED BY STRNG COMMISSION TEAM
FROM BRUSSELS, EC-9 COUNTRIES HAVE MANAGED TO EXHIBIT A VERY HIGH
LEVEL OF DISCIPLINE AMONG THEMSELVES. UNFORTUNATELY FOR US, THIS
COMMON POSITION APPEARS TO HAVE VEERED CLOSER TO FRENCH-NETHERLANDS
AXIS AND AWAY FROM FRG-UK POSITIONS. MOST GROUP B COUNTRIES
HAVE ACQUIESCED AND GONE ALONG WITH MORE FORTHCOMING EC-9 LINE.

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EEC-ACP LOME CONVENTION HAS BEEN TONIC TO THEM, AND MANY ARE CON-
VINCED OF NEED TO EXTEND THAT TYPE OF ARRANGEMENT TO WIDENED CIRCLE
OF LDC'S. SOME ARE NOT ABOVE SRPEADING STORY IN CORRIDORS THAT US
INTRANSIGENCE IS HOLDING GROUP B BACK AND CONSEQUENTLY FRUSTRATING
GENERAL DEISRE TO REACH CONSENSUS WITH G-77.

5. STORY ON ADDITIONAL 5-6 RESES BEFORE CONFERNECE AS OF
TODAY IS LARGELY THE SAME. OUR POSITION THAT ALL THESE RESES

SHOULD BE SENT FORWARD DUE LACK OF TIME AND COMPLEXITY OF
ISSUES HAS BEEN UNDERMINED BY EC-9 AND GROUP B IN GENERAL
BY LINE THAT WE SHOULD NEGOTIATE 2 OR 3 OF THE LEAST OBJECTIONABLE
RESES.

6. NEGOTIATIONS SO FAR HAVE NOT ADDRESSED THE CENTRAL,
REALLY TOUGH PROBLEMS SUCH AS PERMANENT SOVERIEGNTY, INDEXATION,
PRODUCERS' ASSOCIATIONS, REFERENCES TO COLONIALISM AND NEO-
COLONIALISM, COMPLIANCE WITH CERDS, CONTROL OF TRANSNATIONALS,
ECT. WE HAVE HOPED TO DO SOME TRADING ON THESE ISSUES WITH USE
FO FLEXIBILITY GRANTED US ON SPECIALIZED AGENCY ISSUE AND PLAYING ON
DESIRE OF CONFERENCE PRESIDENT TO ACHIEVE A DECLARATION OF LIMA
TO WHICH ALL COULD SUBSCRIBE. WE HAVE IN MANY CASES BEEN ABLE
TO TONE DOWN EXTREME AND STRIDENT LANGUAGE AND HAVE IN SEVERAL
INSTANCES SUCCEEDED IN TRANSFORMEING UNACCEPTABLE LANGUAGE IN THE
DECLARATION AND PLAN OF ACTION INTO STATEMENTS OF CLACULATED AMBIGUIT
Y
THAT HAVE THE VIRTURE OF REMAINING OPEN TO VARYING INTERPRETATIONS.
GROUP B COUNTRIES SUPPORT THEM PRECISELY ON THIS REASONING, ALTHOUGH
SWEDEN HAS INTERVENED ON SUCH ISSUES AS SHARE TARGETS AND ADJUSTMENT
ASSISTANCE ON BASIS THAT LANGUAGE AMBIGUOUS AND THUS UNACCEPTABLE.

7. THERE IS SOME POSSIBILITY - STILL RUMOR STAGE - THAT
G-77 WILL BE WILLING TO REFER MAJOR CONTENTIOUS ISSUES TO OTHER
APPROPRIATE UN FORUMS IN EXCHANGE FOR AGREEMENT IN PRINCIPLE
TO SPECIALIZED AGENCY STATUS, IDF AND A SYSTEM OF CONSULTATIONS.
ALTHOUGH TONE OF DECLARATION AND PLAN OF ACTION WOULD STILL BE
NEGATIVE FROM OUR POINT OF VIEW, THIS IIN USDEL'S VIEW WOULD BE
A TRADE WE COULD LIVE WITH AND WOULD LEAVE OUR WAY OPEN FOR 7TH
SPECIALS SESSION. WE SHOULD KNOW BY EVENING MAR 25 WHETHER
THIS POSSIBLE.

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ACTION IO-03

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S E C R E T SECTION 2 OF 2 LIMA 2398

LIMDIS

FROM USDEL UNIDO II CONFERENCE

8. IF G-77 ON OTHER HAND REMAINS HARD-NOSED, AND REFUSES
COMPROMISE, THEN WE SHALL HAVE NO ALTERNATIVE BUT TO DEMAND VOTE
ON INDIVIDUAL PARAGRAPHS CONTRARY TO OUR INTERESTS. WE COULD EXPECT
SUPPORT FROM JAPANESE, POSSIBLY FROM FRG AND UK, AND A FEW OTHERS
DEPENDING ON THE ISSUE. EC UNITY MIGHT BREAK IN SUCH EVENT. IN
CASE OF G-77 REFUSAL TO COMPROMISE, WE WOULD RECOMMEND GOING
BACK TO ORIGINAL POSITION OF OPPOSING SPECIALIZED AGENCY STATUS;
AND THERE WOULD BE SOME VOTES WITH US. SOVIETS ARE ARGUING FIRMLY
AGAINST SPECIALIZED AGENCY, BUT THEY MIGHT SWITCH IN ACTUAL VOTE. WE
WOULD ALSO RUN RISK THAT G-77 WOULD MAKE A DEAL WHICH WOULD SATISFY
EC BUT NOT US, AND WE WOULD FIND OURSELVES PRETTY WELL ISOLATED
IN FINAL TALLY.

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